Before the Federal Communications Commission Washington, D.C. 20554

In the Matter of)	
)	
Regent U.S.A., Inc.) File No. EB-06-SE-320	
) NAL/Acct. No. 200732100	035
) FRN # 0016535528	
)	

NOTICE OF APPARENT LIABILITY FOR FORFEITURE

Adopted: May 30, 2007 Released: May 30, 2007

By the Commission: Commissioner Adelstein issuing a statement.

I. INTRODUCTION

1. In this *Notice of Apparent Liability for Forfeiture* ("*NAL*"), we find Regent U.S.A., Inc. ("Regent") apparently liable in the amount of \$63,650 for its willful and repeated violations of Section 15.117(i)(1)(i) of the Commission's Rules ("Rules"). The apparent violations involve Regent's importation and interstate shipment of television receivers that do not comply with the Commission's rules regarding digital television ("DTV") reception capability.

II. BACKGROUND

2. The Commission adopted the DTV reception capability requirement in 2002.² The DTV reception requirement, which also is often termed the "DTV tuner requirement," requires that all new television broadcast receivers that are imported into the United States or shipped in interstate commerce be capable of receiving the signals of DTV broadcast stations over-the-air. The DTV tuner requirement was intended to facilitate the transition to digital television by promoting the availability of DTV reception equipment and to protect consumers by ensuring that their television receivers will provide off-the-air television reception of digital signals just as they have provided off-the-air television reception of analog signals.⁵

¹ 47 C.F.R. § 15.117(i)(1)(i).

² Review of the Commission's Rules and Policies Affecting the Conversion to Digital Television, Second Report and Order and Second Memorandum Opinion and Order, 17 FCC Rcd 15978, 15996 (2002) ("DTV Review Second Report and Order").

³ DTV reception capability involves more circuitry than just a tuner. To provide this capability requires a tuner to receive the digital signal, an MPEG decoder/formatter, and associated processing capability and memory. *See Requirements for Digital Television Receiving Capability*, Report and Order and Further Notice of Proposed Rulemaking, 20 FCC Rcd 11196 n. 2 (2005) ("DTV Tuner Report and Order").

⁴ DTV Review Second Report and Order, 17 FCC Rcd at 15996. The DTV tuner requirement also applies to other devices such as television interface devices that do not include a viewing screen, *e.g.*, devices such as VCRs and DVD players that are intended to provide audio-video signals to a video monitor with an antenna or antenna terminals that can be used for off-the-air television reception. See 47 C.F.R. § 15.117(i)(1)(i).

⁵ *Id.* at 15979. In this latter regard, the DTV tuner requirement ensures that the intent of the All Channel Receiver Act of 1962 ("ACRA"), P.L. No. 87-529, 76 Stat. 150, is fulfilled. The ACRA, which is codified at 47 U.S.C. § (continued....)

3. To minimize the impact of the DTV tuner requirement on both manufacturers and consumers, the Commission adopted a phase-in schedule that applied the requirement first to receivers with the largest screens and then to progressively smaller screen receivers and other television receiving devices that do not include a viewing screen, *i.e.*, VCRs and DVD players.⁶ This phase-in plan was intended to allow increasing economies of scale with production volume to be realized so that DTV tuner costs would be lower when they are required to be included in smaller sets and other television receiving devices.⁷ As modified by the Commission in 2005, ⁸ this phase-in schedule is as follows:

Receivers with screen sizes 36" and above -- 50% of units imported or shipped interstate by responsible parties were required to include DTV tuners effective July 1, 2004; 100% of such units were required to include DTV tuners effective July 1, 2005;

Receivers with screen sizes 25" to 35" -- 50% of units imported or shipped interstate by responsible parties were required to include DTV tuners effective July 1, 2005; 100% of such units were required to include DTV tuners effective March 1, 2006;

Receivers with screen sizes less than 25" - 100% of units imported or shipped interstate by responsible parties were required to include DTV tuners effective March 1, 2007; and

Other video devices (videocassette recorders (VCRs), digital video recorders such as hard drive and DVD recorders, etc.) that receive television signals - 100% of units imported or shipped interstate by responsible parties were required to include DTV tuners effective March 1, 2007.

⁶ *Id.* at 15998-99.

⁷ *Id*.

In June 2005, the Commission modified the rules to advance the date on which 100% of new television receivers with screen sizes 25-36" that are imported or shipped interstate must include DTV tuners from July 1, 2006 to March 1, 2006. DTV Tuner Report and Order, 20 FCC Rcd at 11203. Subsequently, in November 2005, the Commission modified the rules to advance the date on which 100% of new television receivers with screen sizes 13-24" and certain other television receiving devices such as VCRs and digital video recorders that are imported or shipped interstate must include DTV tuners from July 1, 2007 to March 1, 2007. See Requirements for Digital Television Receiving Capability, Second Report and Order, 20 FCC Rcd 18607, 18614-16 (2005) ("DTV Tuner Second Report and Order"). The Commission also amended the rules to apply the DTV tuner requirement to new receivers with screen sizes smaller than 13" on this same schedule. Id.

⁹ The DTV tuner requirement applies to "responsible parties," as defined in Section 2.909 of the Rules, 47 C.F.R. § 2.909. Under Section 2.909, the party responsible for equipment such as television receivers that are subject to our "verification" equipment authorization procedure is the manufacturer or, in the case of imported equipment, the importer. If subsequent to manufacture and importation, the equipment is modified by any party not working under the authority of the responsible party, the party performing the modification becomes the new responsible party.

¹⁰ No radio frequency device may be imported into the Customs territory of the United States unless the importer or ultimate consignee declares that the device meets one of the conditions for entry specified in Section 2.1204 of the Rules, 47 C.F.R. § 2.1204. *See* 47 C.F.R. § 2.1203. Such import declarations are filed with the U.S. Customs and Border Patrol on FCC Form 740, or electronically where electronic filing is available. 47 C.F.R. § 2.1205. The Enforcement Bureau, in turn, receives this importation data from Customs and uses it to monitor compliance with the DTV tuner requirements and other requirements applicable to radio frequency devices.

confirmed that Regent had apparently imported quantities of large (36" and above) screen size television receivers that did not include DTV tuners after the July 1, 2005 deadline applicable to large screen receivers. On September 5, 2006, the Enforcement Bureau issued a letter of inquiry ("LOI") to Regent.¹¹ Regent filed a response to the LOI on October 17, 2006.¹²

- 5. In its LOI Response, Regent admits that it imported and shipped interstate four models of large screen television receivers that do not include DTV tuners after July 1, 2005.¹³ Specifically, Regent imported and shipped interstate the following four models of large screen television receivers: Model LME-37X8, described as a 37" HD-ready¹⁴ liquid crystal display ("LCD") screen television; Model PME-42X10, described as a 42" HDTV-ready plasma screen television; Model LME-42X8, described as a 42" HD-ready LCD screen television; and Model PME-50X10, described as a 50" HDTV-ready plasma screen television.¹⁵ Regent admits that on five dates between March 24, 2006 and July 11, 2006, it imported a total of 891 non-DTV-compliant large screen televisions.¹⁶ Regent also admits that it made 368 interstate shipments comprising a total of 1,288 non-DTV-compliant large screen televisions between February 6, 2006 and October 3, 2006.¹⁷
- 6. Regent states in its LOI Response that it is a small company that imports monitors and televisions for commercial/educational customers and for wholesale to retailers and that the receivers at issue were part of its commercial/educational line of products. Regent claims that most of its commercial/educational customers use its products as monitors, not as televisions. According to Regent, on products sold to those customers, the tuner is a secondary feature and not the focus of Regent's marketing efforts. Regent also maintains that it complied at all times with the DTV tuner requirement for wholesale products sold to retailers.

¹¹ Letter from Kathryn S. Berthot, Deputy Chief, Spectrum Enforcement Division, Enforcement Bureau to James Chen, President, Regent U.S.A., Inc. (September 5, 2006).

¹² Letter from Lisa Case, Esq. Counsel for Regent U.S.A., Inc. to Kathryn Berthot, Spectrum Enforcement Division, Enforcement Bureau (September 5, 2006) ("LOI Response").

¹³ LOI Response, Declaration of Doris Chia, Comptroller of Regent.

¹⁴ High Definition Television or "HDTV" is one of many DTV formats that provides the best quality digital picture, widescreen (16 x 9) display with at least 720 progressively scanned lines (720p) or 1080 interlaced lines (1080i) and Dolby digital surround sound. "HDTV-ready" or "HD-ready" generally refers to television monitors or receivers that can display HDTV programming if you have a separate HDTV tuner, HD cable set-top box or HD satellite set-top-box receiver.

¹⁵ *Id*.

¹⁶ *Id.* at Appendix 1, Import Information.

¹⁷ *Id.* at Appendix 2, Sales Information

¹⁸ *Id.* at 1.

¹⁹ *Id*.

²⁰ *Id*.

²¹ *Id*.

III. DISCUSSION

A. Failure to Comply with DTV Tuner Requirement

7. We conclude that Regent apparently willfully²² and repeatedly²³ imported and shipped in interstate commerce television receivers that do not comply with the DTV tuner requirement in violation of Section 15.117(i)(1)(i) of the Rules. Regent admits that, after July 1, 2005, it imported on five dates a total of 891 non-DTV-compliant television receivers. Regent also admits that, after July 1, 2005, it made 368 interstate shipments of a total of 1,288 non-DTV-compliant television receivers. In all, Regent imported and shipped interstate on 373 occasions a total of 2,179 non-DTV-compliant television receivers. All of these television receivers are large (36" and above) screen receivers and therefore were subject to the July 1, 2005 deadline for compliance with the DTV tuner requirement.

B. Proposed Forfeiture

- 8. Based on the analysis set forth below, we conclude that Regent is apparently liable for a forfeiture in the amount of \$63,650 for willfully and repeatedly importing and shipping in interstate commerce television receivers that do not comply with the DTV tuner requirement in violation of Section 15.117(i)(1)(i) of the Rules.
- 9. Under Section 503(b)(1)(B) of the Act, any person who is determined by the Commission to have willfully or repeatedly failed to comply with any provision of the Act or any rule, regulation, or order issued by the Commission shall be liable to the United States for a forfeiture penalty.²⁴ To impose such a forfeiture penalty, the Commission must issue a notice of apparent liability and the person against whom such notice has been issued must have an opportunity to show, in writing, why no such forfeiture penalty should be imposed.²⁵ The Commission will then issue a forfeiture if it finds by a preponderance of the evidence that the person has violated the Act or a Commission rule.²⁶ We conclude under this standard that Regent is apparently liable for forfeiture for its apparent willful and repeated violations of Section 15.117(i)(1)(i) of the Rules.
- 10. Section 503(b)(6) of the Act bars the Commission from proposing a forfeiture for violations that occurred more than a year prior to the issuance of an NAL.²⁷ Section 503(b)(6) does not, however, bar the Commission from assessing whether Regent's conduct prior to that time period apparently violated the rules and from considering such conduct in determining the appropriate forfeiture

²² Section 312(f)(1) of the Act defines "willful" as "the conscious and deliberate commission or omission of [any] act, irrespective of any intent to violate" the law. 47 U.S.C. § 312(f)(1). The legislative history of Section 312(f)(1) of the Act clarifies that this definition of willful applies to both Sections 312 and 503(b) of the Act, H.R. Rep. No. 97-765, 97th Cong. 2d Sess. 51 (1982), and the Commission has so interpreted the term in the Section 503(b) context. *See Southern California Broadcasting Co.*, Memorandum Opinion and Order, 6 FCC Rcd 4387, 4388 (1991), *recon. denied*, 7 FCC Rcd 3454 (1992) ("*Southern California*").

²³ Section 312(f)(2) of the Act, which also applies to forfeitures assessed pursuant to Section 503(b) of the Act, provides that "[t]he term 'repeated,' ... means the commission or omission of such act more than once or, if such commission or omission is continuous, for more than one day." 47 U.S.C. § 312(f)(2). *See Callais Cablevision, Inc.*, Notice of Apparent Liability for Forfeiture,16 FCC Rcd 1359, 1362 (2001); *Southern California*, 6 FCC Rcd at 4388.

²⁴ 47 U.S.C. § 503(b)(1)(B); 47 C.F.R. § 1.80(a)(1).

²⁵ 47 U.S.C. § 503(b); 47 C.F.R. § 1.80(f).

²⁶ See, e.g., SBC Communications, Inc., Forfeiture Order, 17 FCC Rcd 7589, 7591 (2002).

²⁷ 47 U.S.C. § 503(b)(6).

amount for violations that occurred within the one-year statutory period.²⁸ Thus, while we may consider the fact that Regent's prior conduct violated the rules, the forfeiture amount we propose herein relates only to Regent's apparent violations that have occurred within the statute of limitations.²⁹ Regent imported 603 non-DTV-compliant televisions and shipped interstate 394 non-DTV-compliant televisions more than one year prior to the date of this NAL. The non-compliant receivers represented by these importations and interstate shipments are therefore beyond the applicable one-year statute of limitations and are not subject to forfeiture.³⁰ Accordingly, the forfeiture we propose relates only to the 288 non-DTV-compliant televisions imported, and the 894 non-DTV-compliant televisions shipped interstate, within the statute of limitations.

- 11. Under Section 503(b)(2)(D) of the Act,³¹ we may assess an entity that is neither a common carrier, broadcast licensee or cable operator a forfeiture of up to \$11,000 for each violation or each day of a continuing violation, up to a statutory maximum forfeiture of \$97,500 for any single continuing violation. In exercising such authority, we are required to take into account "the nature, circumstances, extent, and gravity of the violation and, with respect to the violator, the degree of culpability, any history of prior offenses, ability to pay, and such other matters as justice may require."³²
- 12. The Commission's *Forfeiture Policy Statement*³³ and Section 1.80 of the Rules do not establish a specific base forfeiture for the violation of the DTV tuner requirement. The Commission has substantial discretion, however, in proposing forfeitures.³⁴ We may apply the base forfeiture amounts

³¹ 47 U.S.C. § 503(b)(2)(D). The Commission twice amended Section 1.80(b)(3) of the Rules, 47 C.F.R. § 1.80(b)(3), to increase the maximum forfeiture amounts, in accordance with the inflation adjustment requirements contained in the Debt Collection Improvement Act of 1996, 28 U.S.C. § 2461. See Amendment of Section 1.80 of the Commission's Rules and Adjustment of Forfeiture Maxima to Reflect Inflation, Order, 15 FCC Rcd 18221 (2000) (adjusting the maximum statutory amounts from \$10,000/\$75,000 to \$11,000/\$87,500); Amendment of Section 1.80 of the Commission's Rules and Adjustment of Forfeiture Maxima to Reflect Inflation, Order, 19 FCC Rcd 10945 (2004) (adjusting the maximum statutory amounts from \$11,000/\$87,500 to \$11,000/\$97,500).

²⁸ See 47 U.S.C. § 503(b)(2)(E), 47 C.F.R. § 1.80(b)(4); see also Behringer USA, Inc., Notice of Apparent Liability for Forfeiture and Order, 21 FCC Rcd 1820, 1828 (2006), response pending; Globcom, Inc. d/b/a Globcom Global Communications, Notice of Apparent Liability for Forfeiture, 18 FCC Rcd 19893, 19903 (2003), forfeiture ordered, 21 FCC Rcd 4710 (2006); Roadrunner Transportation, Inc., Forfeiture Order, 15 FCC Rcd 9669, 9671-71 (2000); Cate Communications Corp., Memorandum Opinion and Order, 60 RR 2d 1386, 1388 (1986); Eastern Broadcasting Corp., Memorandum Opinion and Order, 10 FCC 2d 37, 37-38 (1967) recon. denied, 11 FCC 2d 193, 195 (1967).

²⁹ This *NAL* also includes a number of violations that occurred more than a year ago, but remain subject to enforcement action pursuant to a tolling agreement. *See* Tolling Agreement between Regent USA, Inc. and Enforcement Bureau, Federal Communications Commission, dated April 30, 2007. For purposes of this *NAL*, references to violations that occurred "within the last year" include violations subject to this tolling agreement.

³⁰ 47 U.S.C. § 503(b)(6)(B).

³² 47 U.S.C. § 503(b)(2)(E). *See also* 47 C.F.R. § 1.80(b)(4), Note to paragraph (b)(4): Section II. Adjustment Criteria for Section 503 Forfeitures.

³³ See The Commission's Forfeiture Policy Statement and Amendment of Section 1.80 of the Rules to Incorporate the Forfeiture Guidelines, Report and Order, 12 FCC Rcd 17087, 17115 (1997), recon. denied, 15 FCC Rcd 303 (1999) ("Forfeiture Policy Statement").

³⁴ See, e.g., InPhonic, Inc., Order of Forfeiture and Further Notice of Apparent Liability, FCC 07-58 at ¶ 24 (rel. May 3, 2007); Globcom, Inc. d/b/a Globom Global Commun., Order of Forfeiture, 21 FCC Rcd 4710, 4723-24 (2006). We may use the base forfeiture amounts described in the Forfeiture Policy Statement and our rules, or we may depart from them altogether if the circumstances demand it. See 47 C.F.R. §1.80(b)(4) ("The Commission and its staff may use these guidelines in particular cases [, and] retain the discretion to issue a higher or lower forfeiture than provided in the guidelines, to issue no forfeiture at all, or to apply alternative or additional sanctions as (continued....)

described in the *Forfeiture Policy Statement* and our rules, or we may depart from them altogether as the circumstances demand.

- 13. The DTV tuner requirement promotes an important public policy goal of helping to speed the transition to digital television, and we therefore find violations of this requirement to be more egregious, in general, than many other types of equipment marketing cases that come before us. DTV receivers are a necessary element of digital broadcast television service. Consumers must have the capability to receive DTV signals for the DTV transition to move forward to successful completion. The DTV tuner requirement is intended to protect consumers by ensuring that their TV receivers will provide off-the-air TV reception of digital signals when analog TV operation ceases. Thus, we find that applying a proposed forfeiture on a per model basis, as we have in other more routine equipment marketing cases, would result in forfeiture amounts that are not commensurate with the seriousness of the violation.
- 14. Accordingly, in cases involving the shipping or importation of non-compliant DTV tuners, we will propose a forfeiture based on each unit shipped or imported within the statute of limitations, regardless of the number of models shipped or imported. This approach, in our view, gets to the root of the apparent violation non-compliant televisions in the hands of American consumers. Moreover, to reflect the increasing seriousness of the violation as the number of non-compliant units shipped or imported rises, we will propose forfeitures on a tier-by-tier basis, applying an increased perunit forfeiture separately to each successive tier.
- 15. We will base these tiers and per-unit penalties on our reasonable judgment of the egregiousness of the number of units involved. For example, for the first 1000 non-compliant units shipped or imported by Regent, we propose a forfeiture of \$50 per unit. For the next 1500 such units, we propose a forfeiture of \$75 per unit. We set forth below the precise tiers and per-unit penalties we will apply in this and other DTV tuner requirement cases:

0-1000 units: \$50 per unit 1001-2500 units: \$75 per unit 2501-5000 units: \$100 per unit 5001-10,000 units: \$125 per unit 10,001-20,000 units: \$150 per unit 20,001-30,000 units: \$175 per unit 30,001-40,000 units: \$200 per unit 40,001-50,000 units: \$225 per unit 50,001+ units: \$250 per unit

³⁵ See DTV Tuner Report and Order, 20 FCC Rcd at 11199; DTV Tuner Second Report and Order, 20 FCC Rcd at 18608.

³⁶ See id.

³⁷ As noted above, Regent shipped or imported a total of four large-screen television receivers that did not include DTV tuners after the applicable deadlines. *See supra* \P 5. Application of the statutory maximum forfeiture (\$11,000) for each model would result in a proposed forfeiture of \$44,000, an amount that fails to reflect the true scope of Regent's apparent violations or the public harm of importing and shipping more than 1000 non-compliant television receivers.

Application of this tiered, per unit approach clearly demonstrates the gravity with which we view this violation and our desire that the proposed forfeitures have a strong deterrent effect. We may revisit and change our approach if this forfeiture calculation methodology does not adequately deter future violations or as other circumstances require. Additionally, consistent with the Act and precedent, we may impose more severe sanctions and/or utilize different forfeiture calculation methodologies against companies that have a history of non-compliance with the DTV tuner requirements.

- 16. Based on the record in this case, Regent's violations merit a significant proposed forfeiture. Importers have known of the DTV tuner requirement since 2002. Regent's violations involved large screen television receivers, for which the deadline was July 1, 2005. Regent, however, continued to import large screen receivers that do not comply with the DTV tuner requirement until July 11, 2006, more than twelve months after the July 1, 2005 deadline, and to ship such receivers interstate until October 3, 2006, more than fourteen months after the deadline.
- 17. In addition, a significant proposed forfeiture is warranted given the large number of non-DTV compliant receivers imported and shipped interstate -- more than 1,000 -- and the substantial number of importations and interstate shipments made by Regent -- a total of 286 importations and interstate shipments.
- 18. Regent asserts in its LOI Reponse that most of its commercial/educational customers use its products as monitors, not as televisions, and therefore it should not be subject to a substantial forfeiture. We reject that argument. The DTV tuner requirement does not include any exception for television receivers that are used as monitors. Moreover, even assuming that Regent's commercial/educational customers do purchase the receivers primarily for use as monitors, it is likely that these or future owners will at least occasionally use these products as television receivers. Regent also claims that the tuner is a secondary feature and not the focus of Regent's marketing efforts with respect to products sold to its commercial/education customers, and that it complied at all times with the DTV tuner requirement for wholesale products sold to retailers. Regent's claims regarding its marketing efforts are irrelevant and do not warrant any mitigation of the proposed forfeiture amount. Furthermore, the sales data provided by Regent in its LOI Response indicated that significant quantities of the receivers were in fact sold to retailers, such as Costco and Best Buy.
- 19. Regent imported or shipped 1,182 non-compliant DTV tuners within the statute of limitations. Applying the approach outlined above results in a proposed forfeiture of \$63,650 for Regent's willful and repeated importation and interstate shipments of television receivers that do not

³⁸ See Globcom, 21 FCC Rcd at 4723-24 ¶¶ 35-38 (finding that the Commission had authority to change its forfeiture calculation methodology for carriers' failure to meet their universal service contribution obligations; Commission found that previous forfeiture calculation approach did not sufficiently deter violations). As noted above, we have authority to propose forfeitures of up to \$11,000 per violation against any entity that is not a common carrier, broadcast licensee or cable operator. For continuing violations, we may propose forfeitures of \$11,000 per day, up to a maximum of \$97,500 per violation.

³⁹ See 47 U.S.C. § 503(b)(2)(E) (listing "history of prior offenses" as a factor in forfeiture calculation). See also, Ramko Distributors, Inc., Notice of Apparent Liability for Forfeiture, FCC 07-49 at ¶ 23 (rel. March 30, 2007); AT&T Wireless Services, Notice of Apparent Liability for Forfeiture, 17 FCC Rcd 7891, 7896 ¶ 20 (2002), forfeiture ordered, Forfeiture Order, 17 FCC Rcd 21866, 21874-75 ¶ 25 (2002).

⁴⁰ LOI Response at 1. Regent did not provide any factual support for this assertion.

 $^{^{41}}$ Id

⁴² LOI Response at Appendix 2, Sales Information.

comply with the DTV tuner requirement in violation of Section 15.117(i)(1)(i) of the Rules.⁴³ We believe that the proposed forfeiture reflects the gravity of Regent's apparent violations and will sufficiently deter Regent and other companies from future violations of the Act and the Rules.

IV. ORDERING CLAUSES

- 20. Accordingly, **IT IS ORDERED** that, pursuant to Section 503(b) of the Act, and Section 1.80 of the Rules, Regent U.S.A., Inc. is **NOTIFIED** of its **APPARENT LIABILITY FOR A FORFEITURE** in the amount of sixty three thousand six hundred fifty dollars (\$63,650) for willful and repeated violation of Section 15.117(i)(1)(i) of the Rules.
- 21. **IT IS FURTHER ORDERED** that, pursuant to Section 1.80 of the Rules, within thirty days of the release date of this Notice of Apparent Liability for Forfeiture, Regent U.S.A., Inc. **SHALL PAY** the full amount of the proposed forfeiture or **SHALL FILE** a written statement seeking reduction or cancellation of the proposed forfeiture.
- 22. Payment of the forfeiture must be made by check or similar instrument, payable to the order of the Federal Communications Commission. The payment must include the NAL/Acct. No. and FRN No. referenced above. Payment by check or money order may be mailed to Federal Communications Commission, P.O. Box 358340, Pittsburgh, PA 15251-8340. Payment by overnight mail may be sent to Mellon Bank/LB 358340, 500 Ross Street, Room 1540670, Pittsburgh, PA 15251. Payment by wire transfer may be made to ABA Number 043000261, receiving bank Mellon Bank, and account number 911-6106.
- 23. The response, if any, must be mailed to the Office of the Secretary, Federal Communications Commission, 445 12th Street, S.W., Washington, D.C. 20554, ATTN: Enforcement Bureau Spectrum Enforcement Division, and must include the NAL/Acct. No. referenced in the caption.
- 24. The Commission will not consider reducing or canceling a forfeiture in response to a claim of inability to pay unless the petitioner submits: (1) federal tax returns for the most recent three-year period; (2) financial statements prepared according to generally accepted accounting practices; or (3) some other reliable and objective documentation that accurately reflects the petitioner's current financial status. Any claim of inability to pay must specifically identify the basis for the claim by reference to the financial documentation submitted.
- 25. Requests for payment of the full amount of the NAL under an installment plan should be sent to: Associate Managing Director Financial Operations, 445 12th Street, S.W., Room 1-A625, Washington, D.C. 20554.⁴⁴

⁴³ We derived this amount as follows: (1000 units * \$50/unit) + (182 units * \$75/unit) = \$63,650.

⁴⁴ See 47 C.F.R. § 1.1914.

26. **IT IS FURTHER ORDERED** that a copy of this Notice of Apparent Liability for Forfeiture shall be sent by first class mail and certified mail return receipt requested to Regent U.S.A., Inc., 1208 John Reed Court, City of Industry, CA 91745 and to Lisa Case, Esq., Law Offices of S. J. Christine Yang, 17220 Newhope Street, Suites 101 & 102, Fountain Valley, CA 92708.

FEDERAL COMMUNICATIONS COMMISSION

Marlene H. Dortch Secretary

STATEMENT OF COMMISSIONER JONATHAN S. ADELSTEIN

Re: In the Matter of Regent U.S.A., Inc., Notice of Apparent Liability for Forfeiture, EB-06-SE-320

Re: In the Matter of Syntax-Brillian Corporation, Notice of Apparent Liability for Forfeiture, EB-07-SE-023

I strongly support these two *Notices of Apparent Liability for Forfeiture*. It is my hope that the forfeitures proposed today, as well as the notice of our tiered, per unit forfeiture scale, will serve as a deterrent to future potential violators. We need to send a message that the FCC takes this matter seriously and will strongly enforce our rules.

When the Commission adopted the DTV tuner compliance deadlines in June and November 2005, we did so in consultation with the consumer electronics industry, attempting to limit any undue impact on production cycles and shipping schedules. We promulgated rules to protect consumers, ease the burden on manufacturers and retailers, and foster a smooth transition to digital broadcasting. That is why today I am appalled at the actions of Regent U.S.A. and Syntax-Brillian for their willful and repeated violations of Commission rules. The American people deserve better than to be sold non-DTV-compliant television receivers.

Today's action demonstrates that, while the Commission will punish violators *after* unsuspecting customers have been harmed, our enforcement tools are a poor and inadequate substitute for proactive consumer outreach and education. We have not done nearly enough to inform the public of the differences between, for example, HD-ready, DTV, or even HD-TV. We owe it to our citizens, those that will be harmed by buying a television set that cannot receive digital signals, to help them make the right purchases. If more citizens had known the differences, and had been aware that the televisions in question did not have the capabilities they needed, perhaps they would not have purchased the sets. We simply cannot fix the problem on the back end. We need to address the problem head on. Education and outreach are key to solving this problem.